



PUBLIC SAFETY REALIGNMENT IN ORANGE COUNTY

FY 2024-25 ANNUAL REPORT AND FY 2025-26 ANNUAL PLAN

Prepared by:

Orange County Community Corrections Partnership



**Orange County
Community Corrections Partnership
Executive Committee**

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Department



VISION STATEMENT

“Enhancing the quality of life of Orange County residents by promoting public safety, reducing recidivism and creating safer communities.”

MISSION STATEMENT

The Mission of the Orange County Community Corrections Partnership is to enhance public safety by holding offenders accountable and reducing recidivism by utilizing fiscally responsible, quantifiable, evidence-based and promising practices that support victims and community restoration.

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EXECUTIVE SUMMARY

The County of Orange (County) presents the Fiscal Year (FY) 2024-25 Public Safety Realignment Report, which serves as an update to the Community Corrections Partnership (CCP) Plan. The purpose of this report is to highlight the programs and collaborative investments made across County departments, courts, and local law enforcement entities implemented to address the additional responsibilities under Realignment and review the statistical data and trends further impacting public safety.

The statistical information included in this report was obtained from the County's Sheriff-Coroner's Department, District Attorney's Office, Public Defender's Office, Probation Department, Health Care Agency, as well as the Courts and local law enforcement entities.

A major component of the data collection and analysis centers on recidivism. Recidivism data is a central metric to measuring the impacts of Realignment, effectiveness in programming, and efficiency in funding utilization. The County has collected recidivism data per the Board of State and Community Corrections (BSCC) definition as follows:

Recidivism is defined as a conviction of a new crime committed within three years of release from custody or committed within three years of placement on supervision for a previous criminal conviction.

In February 2019, the Orange County Board of Supervisors (Board) revised their adopted definition for recidivism to include sustained parole or probation violations or a lawful arrest based on a new criminal offense and expanded the time frame to include three years after the end of the individual's supervision.

Currently, the County has the infrastructure to report recidivism data based on the BSCC definition of recidivism. The County stakeholders continue to refine the Board-adopted definition and work to put systems and processes in place that will allow for the collection of data based on the Board-adopted definition and facilitate metrics to meet both definitions of recidivism.

The information and data in this report covers the fiscal year period of July 1, 2024, to June 30, 2025. During this fiscal period, the County received a Base allocation of \$125.5M in 2011 Public Safety Realignment funds from the State of California. Funds were distributed to the Sheriff-Coroner's Department, Probation Department, Health Care Agency, District Attorney's Office, Public Defender's Office, and Local Law Enforcement entities based on the amount available and the impact to operational costs from the increased responsibilities resulting from the Public Safety Realignment. Collectively, the County continues to work collaboratively across departments and partner agencies to address public safety concerns to create or expand programming to meet the needs of the supervised and incarcerated populations.

2011 Public Safety Realignment Summary

In 2011, Assembly Bill (AB) 109 was enacted to address the overcrowding in California's 33 prisons and alleviate the State's financial crisis. The law, effective October 1, 2011, also known as the 2011 Public Safety Realignment (Realignment), mandates that individuals sentenced to non-serious, non-violent or non-sex offenses serve their sentences in county jails instead of state prison. Realignment made some of the largest and most pivotal changes to the criminal justice system in California. In short, Realignment transferred the responsibility for supervision of felons (excluding high-risk sex offenders) released from prison whose commitment offenses are statutorily defined as non-serious and non-violent to the 58 counties. Offenders convicted after October 1, 2011, who have no current or prior statutorily defined serious, violent or sex-offense convictions serve time locally (regardless of length of sentence) with the possibility of community supervision in place of time spent in custody.

Realignment established the Postrelease Community Supervision (PCS) classification of supervision; altered the parole revocation process placing more responsibility in local jurisdictions; gave local law enforcement the freedom to manage offenders in a more cost-effective manner; and, as of July 1, 2013, parole violations are housed, prosecuted, and tried locally. Realignment created an unprecedented opportunity for all 58 California counties to determine an appropriate level of supervision and services to address both the needs and risks of individuals released from prison and local jails into the community.

The following summarizes the key components of the 2011 Public Safety Realignment Legislation:

- **Redefined Felony Sentencing**

Individuals convicted of certain felonies on or after October 1, 2011, may be sentenced to the county jail for more than 12 months. Individuals sentenced under Penal Code (PC) 1170(h) can receive a sentence that falls within a low, middle or upper term of incarceration based on their specific offense. Some felony offenses (i.e., serious, violent and sex offenses) are excluded from sentencing under PC 1170(h) and will be sentenced to state prison time. Pursuant to PC 1170(h), an individual convicted of a non-serious, non-violent or non-sex offense may be sentenced to serve that entire time in county jail or may be sentenced to serve that time split between county jail and Mandatory Supervision (MS). Offenders sentenced to MS are supervised by Probation.

- **Postrelease Community Supervision**

Those released from state prison on or after October 1, 2011, who had been incarcerated for a non-serious offense (pursuant to PC 1192.7(c)), a non-violent offense (pursuant to PC 667.5(c)) or a sex offense deemed not high-risk (as defined by California Department of Corrections and Rehabilitation) are released to a local jurisdiction based on their county of residence at time of conviction for supervision

under PCS. These individuals may have prior violent or serious offenses or be registered sex offenders. PCS supervision cannot exceed three years.

- **Custody Credits**

PC 4019 was amended to allow for those sentenced to county jail to receive pre- and post-sentence conduct credit of two days for every four days actually spent in custody, resulting in sentences being served more quickly. This is the same conduct credit offenders receive when serving time in state prison.

- **Alternative Custody Program**

Senate Bill (SB) 1266 allows for non-serious, non-violent and non-sex offenders to serve part of their sentence in a non-custodial facility, such as a residential home, non-profit drug-treatment program or transitional-care facility recognizing that alternative custody is an integral part in reintegrating these individuals back into their community.

- **2016 Legislation**

SB 266 - Probation and Mandatory Supervision: Flash Incarceration. This Bill amended several Penal Codes, including Section 1203; amended and added to Section 4019; and added Section 1203.35. SB 266 allows a court to authorize the use of flash incarceration, as defined, to detain the offender in county jail for no more than 10 days for a violation of his or her conditions of probation or mandatory supervision, as specified. These provisions would not apply to persons convicted of certain drug possession offenses. Prior to January 1, 2021, the bill will allow a person to receive credits earned for a period of flash incarceration pursuant to these provisions if his or her probation or mandatory supervision is revoked.

- **Implementation Plans**

The 2011 Public Safety Realignment legislation required each county to submit a comprehensive implementation plan to the BSCC along with any revisions, thereafter. In addition, the responsibility for the development and implementation of such plan was charged to each county's established Community Corrections Partnership.

Community Corrections Partnership

The Orange County Community Corrections Partnership (OCCCP) was established with the enactment of the California Community Corrections Performance Incentives Act of 2009 (SB 678) and serves as a collaborative group charged with advising on the implementation of SB 678 funded initiatives and Realignment programs.

Chaired by the Chief Probation Officer, the OCCCP oversees the 2011 Public Safety Realignment process and advises the Board in determining funding and programming for the various components of the plan. The OCCCP includes an Executive Committee which, pursuant to bylaws adopted by the OCCCP, consists of the following voting members: the

Chief Probation Officer, the County Sheriff, the District Attorney, a Chief of Police, the Public Defender, and the Director of County Social Services or Mental Health or Alcohol and Drug Services (as determined by the Board). The original 2011 Public Safety Realignment Plan and subsequent updates are developed by the OCCCP members, their designees, and other key partners.

For FY 2024-25, the OCCCP consisted of the following voting members:

Daniel Hernandez, Chief Probation Officer (Chair)

Don Barnes, Sheriff-Coroner

Todd Spitzer, District Attorney

Sara Nakada, Public Defender

Veronica Kelley, Health Care Agency

Amir El-Farra, Chief of Police, Garden Grove

The 2011 Public Safety Realignment legislation tasked the OCCCP to develop and recommend an implementation plan for consideration and adoption by the Board. The plan outlined multifaceted strategies to meet Realignment implementation and developed system goals to guide implementation and ongoing efforts in Orange County and was adopted by the Board on October 18, 2011. This report is intended to serve as an update to the implementation plan.

Implementation Plans of all 58 California counties are available through the BSCC at the following website:

http://www.bscc.ca.gov/s_communitycorrectionspartnershipplans/

Since implementation, the goals and objectives established by the OCCCP have remained consistent and aligned with the vision and mission of the OCCCP by maintaining a:

- Streamlined and efficient system to manage additional responsibilities under Realignment.
- System that protects public safety and utilizes best practices in recidivism reduction.
- System that effectively utilizes alternatives to pre-trial and post-conviction incarceration where appropriate.

2011 Public Safety Realignment Funding

The 2011 Public Safety Realignment provides a dedicated and permanent revenue stream through a portion of Vehicle License Fees (\$12) and State sales tax (1.0625%). This is outlined in trailer bills AB 118 and SB 89. Funding became constitutionally guaranteed by California voters with the passage of Proposition 30 in 2012.

The funding formula adopted by the State has changed dramatically from the initial implementation. The Realignment Allocation Committee formed by the California State Association of Counties, established the allocation methodology framework for Base Allocation and Growth Funding with both formulas containing factors weighted as follows:

Base Allocation

- Caseload (45%) recognizes the quantifiable impacts 2011 Realignment has had on public safety services. Factors consist of PC 1170(h) jail inmates, the MS and PCS population, and felony probation caseloads.
- Crime and Population (45%) recognizes the general county costs and the costs of diversion programs not otherwise captured in caseload data. Factors include the adult population and the number of serious crimes.
- Special Factors (10%) recognizes the socioeconomic and other unique factors that affect a county's ability to implement Realignment. Factors consist of poverty and the impact of state prisons on the counties.

Growth Funding

Distributed based on the following performance factors:

- SB 678 Success Rates (80%): Based on data indicating the success and improvement in probation outcomes. Factors include the number of non-failed probationers (60%) and year-over-year improvement in the success rate (20%).
- Incarceration rates (20%): Focus is on reducing prison incarcerations. Factors include the year-over-year reduction in the number of felons admitted to state prison (10%), success measured by the per capita rate of prison admissions (10%), and a year-over-year reduction in the number of felons admitted to prison as a 2nd strikers (fixed dollar amount).

In compliance with Government Code (GC) 30029.07 and beginning with the growth funding attributed to FY 2015-16, 10% of the Growth Funds received is used to fund a Local Innovation Account for the County. Additional funding of this account is received from similar growth funding from other realigned public safety programs with the primary funding being AB 109. Funds in this account must be used for activities otherwise allowable per the realigned public safety programs included in the funding with expenditures determined and approved by the Board.

For FY 2024-25, the County received a Base Allocation of \$125.5M. Growth Funding was not received for the fiscal year. Funds were allocated, as approved by the OCCCP and Board, to five County agencies (i.e., Sheriff-Coroner's Department, Probation Department, Health Care Agency, District Attorney's Office, and Public Defender's Office) and 21 Local Law Enforcement entities. Each of the agencies that received an allocation utilized Realignment monies for costs associated with local incarceration, PCS

oversight, and other Realignment programmatic services, such as, but not limited to:

- Short-term housing/shelter beds
- Sober Living
- Day Reporting Center
- Restorative Justice Services
- Bus Passes
- GPS Electronic Monitoring
- Adult Non-medical Detoxification Services Outpatient and Residential Services

Additionally, pursuant to GC 30027.8(e)(3) with respect to costs associated with revocation proceedings involving persons subject to state parole and the Postrelease Community Supervision Act of 2011, the District Attorney's and Public Defender's Offices received a total of \$5.3M Base Allocation and \$0 Growth Funding.

In FY 2024-25 the State Budget eliminated the one-time grant of \$200,000 through the Corrections and Planning Grant Program.

FY 2024-25 Allocations

Department	FY 24-25 Base Allocation Received	FY 23-24 Backfill Received	FY 24-25 Base Allocation Received (1)
Community Corrections (AB 109)			
Sheriff-Coroner	69,261,151	336,546	69,597,697
Probation	22,795,969	115,622	22,911,591
Health Care Agency	21,797,654	103,114	21,900,768
District Attorney	4,913,394	20,270	4,933,664
Public Defender	2,996,886	14,150	3,011,036
Local Law Enforcement (LLE)	2,512,357	12,251	2,524,608
CCP Approved - Reentry Services	1,340,432	10,616	1,351,048
Total Community Corrections (AB 109)	125,617,843	612,569	126,230,412
Community Corrections Incentive Fund Balance and CCP Approved Projects (2)	-	-	-
Subtotal	125,617,843	612,569	126,230,412
District Attorney & Public Defender Subaccount			
District Attorney	2,662,648	12,984	2,675,632
Public Defender	2,662,648	12,984	2,675,632
Total District Attorney & Public Defender	5,325,296	25,968	5,351,264
Total Allocations/Expenditures	130,943,139	638,537	131,581,676

(1) FY 24-25 base allocation received of \$125,458,238 included \$612,569 of FY 23-24 backfill revenue received from the State.

(2) Effective FY 2024-25, the State budget eliminated the Corrections and Planning Grant Program.

(3) FY 23/24 Growth funds were not received in FY 2024-25

GOALS AND OBJECTIVES

FY 2024-25 Realignment Accomplishments

The following goals were identified for the County in FY 2024-25 and are shown along with notable achievements:

Goal #1: Increase linkage to appropriate County behavioral health services upon release from incarceration. (Health Care Agency)

Status: Fully Achieved

This goal was achieved and is ongoing. Of the 514 referrals made to the HCA, 49% were referred to Behavioral Health Services with a 78% linkage rate. This goal was partially achieved as this rate includes individuals who engaged in services and self-identified as AB 109 clients.

Goal #2: Reentry Housing Services Program-Action Alliance This is a new contract (August 2024) that provides temporary and stabilizing housing for unhoused individuals under Probation supervision, including those on Pretrial Release and homeless youth under the jurisdiction of Juvenile Court and are 18 years or older. The goal is to achieve a 50% or greater bed utilization rate for the residences which are ready for occupancy by June 30, 2025 (Probation)

Status: Fully Achieved

On June 30, 2025, the Reentry Housing Services Program had a 94% bed utilization rate for the residences ready for occupancy (47 of the 50 beds ready for occupancy were filled).

Goal #3: The AB109 CITF will continue to work with OC Probation, providing resources to AB109 participants during contacts and compliance checks.

Status: Fully Achieved

This goal was accomplished and is ongoing. During compliance checks, it remains essential to ensure AB109 Participants are adhering to the conditions of their probation. Equally important is providing them with the necessary resources and support to help them succeed and reintegrate into the community.

This year, participants were offered services available through Orange County Probation. In addition, they were referred to H.I.R.E. (Hub for Integration, Reentry & Employment), a key partner in the OCCCP collaborative. H.I.R.E. supports individuals reentering the community after incarceration by connecting them with vital resources such as

employment opportunities, food assistance, and educational programs.

Goal #4: Continue to partner with Orange County Probation, Santa Ana Police Department and other local, state and federal law enforcement partners, to include agencies outside of California in order address crime trends that are affecting Orange County.

Status: Fully Achieved

To assist in local, county, state and federal agencies during fugitive apprehension operations in the County Orange which can include AB109 Participants. Continue to assist allied law enforcement agencies on current investigations such as gang cases, property crimes, homicides and probation compliance checks, and identify any AB109 Participants that may be involved.

This goal was achieved by working with local, county, state and federal agencies during fugitive apprehension operations which included AB109 Participants. The Task Force also worked with Orange County allied law enforcement agencies on their investigations and as a result the Task Force was involved in the arrest or assistance in the arrest of 135 offenders

The breakdown of the arrests are as follows:

- 54 individuals were under Post Release Community Supervision (PRCS) or Mandatory Supervision
- 25 were on formal or informal probation
- 3 were on parole
- 53 were not under any form of supervision

These efforts reflect the Task Force's continued commitment to public safety and accountability, while also identifying individuals who may benefit from reentry support and services.

Joint Operation: Operation Orange Crush

In another significant operation, the AB109 Crime Impact Task Force partnered with the U.S. Marshal Service and various Orange County allied law enforcement agencies to participate in Operation Orange Crush.

This multi-agency effort resulted in:

- 42 arrests, including 11 documented gang members
- 54 warrants cleared
- 1 firearm seized
- \$3,800.00 in cash seized

This operation underscores the Task Force's ongoing commitment to collaborative enforcement strategies that target high-risk individuals and enhance community safety across jurisdictions

FY 2025-26 Realignment Goals

The OCCCCP identified the following goals for the County for FY 2025-26. For each goal, the OCCCCP will strive to guide every partner in public safety to work together for a safe Orange County through a reduction in recidivism achieved through rehabilitation and other alternatives to incarceration. Following each goal is a description of how each goal may be attained in the next year.

Goal #1: Continue to increase linkage to appropriate County behavioral health services upon release from incarceration. (Health Care Agency)

Objectives:

- a. Increase the number of individuals receiving in-reach services prior to release.
- b. Increase the number of individuals to enroll in County behavioral health services upon release

Goal #2: Provide transitional housing through the Action Alliance Reentry Housing Services Program for justice-involved individuals experiencing homelessness who are under Probation supervision, including those on Pretrial Release and youth under the jurisdiction of Juvenile Court who are 18 years of age or older. The goal is to maintain a bed utilization rate of 90% or higher across all residences. (Probation)

Objectives:

- a. Provide temporary and stabilizing housing for unhoused individuals under Probation supervision (including those on Pretrial and homeless youth under Juvenile Court jurisdiction aged 18 or older).

Goal #3: The Task Force will work with Orange County Probation to utilize Graduation Sanctions when appropriate in lieu of custody time. (District Attorney)

Objectives:

a. Graduated Sanctions and Reentry Support

As part of the supervision strategy, graduated sanctions are utilized to address non-compliance while promoting rehabilitation. These sanctions include:

- GPS monitoring
- Referrals to the Health Care Agency for substance use treatment
- Increased office visits
- Referral to the Day Reporting Center (DRC)

The Day Reporting Center (DRC) provides structured reentry services and comprehensive programming for individuals released into the community. Its

primary objective is to increase self-sufficiency and promote positive behavioral change through the delivery of evidence-based practices proven to reduce recidivism.

Goal #4: Use current laws and changes in the laws such as Prop 36, to address crime violators. (District Attorney)

Objectives:

- a. The Task Force will review criminal history when they arrest subjects for theft and drug charges, which are Prop 36 qualifying offenses.

Under Prop 36 theft and drug offenses can be charged as either misdemeanors or felonies depending on the circumstances and or prior criminal history.

Drug Offenses

- Drug Possession with two prior convictions
- New offense of Health & Safety Code §11395
- Applies to hard drugs (e.g., fentanyl, heroin, meth, cocaine, PCP)
- Eligible for treatment-mandated felony: offenders can opt for treatment instead of incarceration. If completed, the conviction is dismissed.
- No time limit on prior convictions- any two prior drug-related convictions qualify.

Theft

- Petty Theft or Shoplifting with two prior theft convictions
- New offense of Penal Code §666.1
- No time limit on prior convictions—any two prior theft-related convictions qualify.

Goal #5: Partner with Orange County Probation, Santa Ana Police Department and other local, state and federal law enforcement partners, to include agencies outside of California in order address crime trends that are affecting Orange County. (District Attorney)

Objectives:

- a. Assist local, county, state and federal agencies during fugitive apprehension operations in Orange County which can include AB109 Participants. Continue to assist allied law enforcement agencies on current investigations such as gang cases, property crimes, homicides and probation compliance checks, and identify any AB109 Participants that may be involved.
- b. Continue to communicate and share information and intelligence with law enforcement partners regarding AB109 participants, wanted subjects and new crime violators that may be involved in current crime trends.

- c. Continue to provide training to the members of the AB109 CITF to improve their skills and improve investigations and contacts with AB109 Participants and subjects not under supervision.

Goal #6: The AB109 CITF will continue to work with OC Probation, providing resources to AB109 participants during contacts and compliance checks. (District Attorney)

Objectives:

- a. The Task Force will continue to offer available services through Orange County Probation. The assigned Deputy Probation Office (DPO) will continue to provide Health Care Agency referrals for treatment or mental health care for all probationers assigned to the probation officers case load. The DPO will also provide services from the Day Reporting Center, where they are offered counseling, anger management, parenting classes and drug treatment. In addition, probationers will also be referred to H.I.R.E. (Hub for Integration, Reentry & Employment), a key partner in the OCCCP collaborative. H.I.R.E. supports individuals reentering the community after incarceration by connecting them with vital resources such as employment opportunities, food assistance, and educational programs.

The goals and objectives identified above require collaboration and coordination across departments and, in some cases, outside entities. The programs and efforts made by the departments and partner agencies to address the needs of the AB 109 population are highlighted in the following sections.

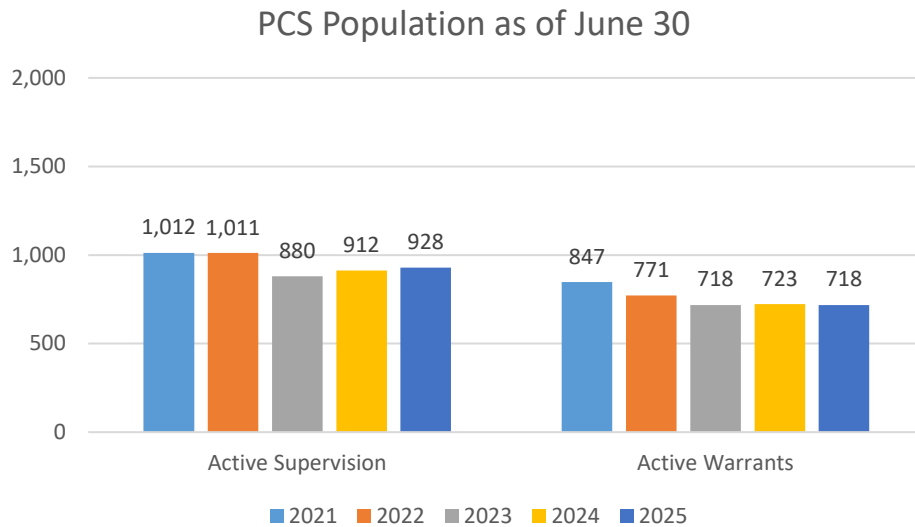
PROBATION DEPARTMENT

The Orange County Probation Department (Probation) provides supervision services for approximately 10,438 adult and juvenile offenders on court-ordered supervision or in diversion programs. Deputy Probation Officers (DPOs) serve an investigative role for the court by producing sentencing reports and recommendations and by working in specialized units alongside local law enforcement entities, the Sheriff-Coroner's Department, and the District Attorney's Office to reduce gang-related crime and to supervise convicted narcotics dealers.

With the 2011 Public Safety Realignment, Probation was tasked with the supervision of the Post release Community Supervision (PCS) population and individuals under Mandatory Supervision (MS) who would have been sentenced to state prison but completed their sentence through a combination of local incarceration and a period of community supervision. As with formal probation, each DPO works with these populations to ensure compliance with the court's terms of their probation and assists with their reintegration into society by identifying constructive social outlets, like jobs, school, and community activities to help rehabilitate offenders so that future anti-social behavior does not occur.

As of June 30, 2025, there were 928 actively supervised PCS individuals, which was an increase of 16 individuals (2%) from the 912 reported for June 2024. There were 718 PCS individuals with a warrant status as of June 30, 2025, which was a decrease of 0.7% from the 723 reported for the prior year. An estimated 45% of the PCS population reports residency in just two cities, Anaheim (21%) and Santa Ana (24%). PCS individuals are predominantly male (92%), while 8% are female.

For the same reporting period, the number of MS individuals on active supervision totaled 218, which was a decrease of 48 individuals (18%) from the prior year. Those with MS active warrants totaled 442, which was an increase of 12 individuals (3%) from the prior year. Similar to the PCS population, approximately 38% reside in the same two cities, Anaheim (17%) and Santa Ana (21%).



Needs and Services Assessments

The responsibility of the PCS and MS populations are primarily those of Probation’s AB 109 Field Services Division and the dedicated Reentry Team. This Division utilizes evidence-based practices and collaborates with other County and community partners to best address the needs of their clients. An objective risk/needs assessment tool is utilized to determine the appropriate level of supervision that is necessary and to identify the type of evidence-based treatments and services that are needed to be successful on supervision, thereby reducing the risk of reoffending and increasing pro-social functioning and self-sufficiency.

The risk/needs assessment tool assigns weighted scores to each factor on the instrument in order to obtain an overall risk classification. Risk classification is assigned as high, medium, or low. As of June 30, 2025, the majority of individuals were classified as high risk (PCS 93%; MS 79%). There are ten risk factors on the assessment tool. Five of these factors carry the highest correlation of risk with subsequent new law violations. They include prior probation violations, substance use, age at first conviction, number of prior periods of probation supervision, and the number of prior felony convictions.

In practice, the DPO completes a risk/needs assessment on every client on their caseload and develops a comprehensive case management plan addressing criminogenic factors as well as treatment services and basic needs/support services. Approximately every six months, the DPO conducts a reassessment and updates the supervisory case management plan based on any changes in the risk level and/or in the identified needs for services.

In addition, the Reentry Team also assesses the individual's basic needs at the time of reentry into the community and provides clothing, hygiene kits, food vouchers, and bus passes as applicable and appropriate.

Graduated Interventions and Sanctions

The Postrelease Community Supervision Act of 2011 supports the use of evidence-based sanctions and programming, which includes a range of custodial and noncustodial responses to criminal or noncompliant activity to improve community safety. The use of graduated interventions and sanctions for both technical violations of supervision and subsequent new law violations ensure the sanctions are proportionate to the seriousness of the violation and hold the individual accountable; assert sufficient control and properly manage the risk that the individual presents to the community; and facilitate the individual's continued progress in changing behavior to achieve ongoing compliance, successful completion of supervision, and future law-abiding behavior.

DPOs have broad discretion and determine when to properly implement graduated interventions and sanctions and when to effectively utilize secure detention after prior interventions or sanctions have failed and/or when the safety of the individual, others, or the community are at risk. They consider a wide range of supervision options with the understanding that detention for technical violations does not always result in improved outcomes or reduced recidivism¹. Programming and treatment options are as important to supervision as enforcement activities and it is understood that custodial sanctions manage risk well, but it does nothing to reduce the risk once an offender is released into the community².

Promoting swift, certain, and graduated responses to technical violations of supervision is an evidence-based, research-supported strategy that is both consistent and fair³. The objectives of graduated interventions and sanctions for both technical violations of supervision and subsequent new law violations are: make sanctions proportionate to the seriousness of the violation and to hold the offender accountable; assert sufficient control and properly manage the risk that the offender presents to the community; and facilitate the offender's continued progress in changing behavior to achieve ongoing compliance, successful completion of supervision, and future law-abiding behavior.

Flash incarceration is an intermediate sanction tool utilized by a DPO to arrest individuals for lesser new law violations and/or technical violations, such as positive drug tests,

¹ Pew Center on States, Public Safety Performance Project (2012) Time Served: The High Cost, Low Return on Longer Prison Terms.

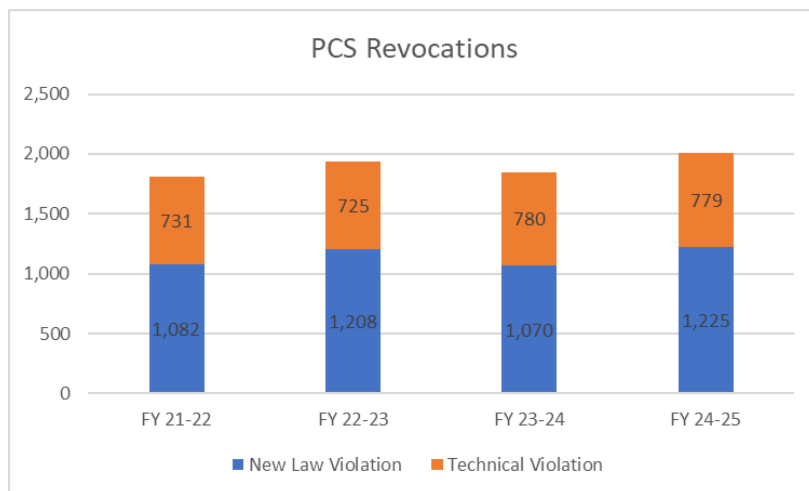
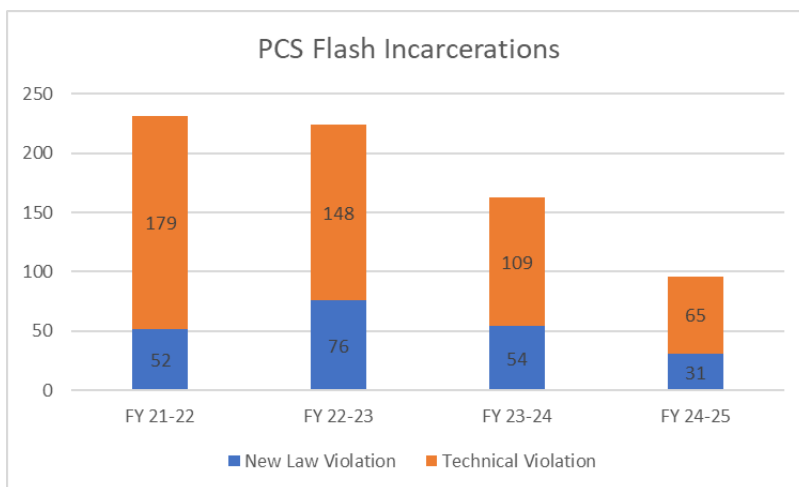
² Edward Latessa Ph.D. Keynote Address: What Works and What Doesn't Work in Reducing Recidivism at the CA State Association of Counties (CSAC), CA State Sheriffs Association (CSSA), and Chief Probation Officers of CA (CPOC) 4th Annual Conference on Public Safety Realignment, Sacramento, CA. January 22, 2015.

³ Taxman, Fayes et.al. (2004) Tools of the Trade: A Guide to Incorporating Science into Practice National Institute of Corrections US Department of Justice and Maryland department of Public Safety and Correctional Services.

absconding, etc. The detention period of up to 10 days maximum is intended to deliver a swift and certain sanction while minimizing the impact on the individual's success in the community.

As of January 2017, flash incarceration can be utilized for the MS population if agreed upon at the time of sentencing via a Court Order. During FY 2024-25, there were 9 flash incarceration for the MS population (down from the 18 reported for FY 2023-24) and a total of 96 flash incarcerations for the PCS population, which was down 41% from the prior year's total of 163. Of the 96 flash incarcerations for FY 2024-25, 65 were for technical violations and 31 for new law violations.

PCS revocations increased from 1,850 in FY 2023-24 to 2,004 in FY 2024-25. The charts below summarize PCS flash incarcerations and revocations.



Day Reporting Centers for Adults

Non-residential adult Day Reporting Centers (DRCs) deliver structured reentry services and comprehensive programming for individuals released to the community. The main objective is to increase self-sufficiency and promote behavior changes through the delivery of evidence-based rehabilitation proven to reduce recidivism. By reducing recidivism, DRCs may reduce pressure on jails and prisons while decreasing correctional costs.

The first DRC opened in the city of Santa Ana in July 2012 and provides a combination of intensive treatment and programming, on-site supervision, and immediate reporting of behavior to the assigned DPOs of the AB 109 clients, those on PCS and MS. In June 2015, DRC services became available to the formal probation (FP) supervision population. The Santa Ana DRC is a stand-alone facility and can service up to 140 clients.

The second DRC opened in the city of Westminster in September 2017 and can service up to 75 clients. It is co-located at the Probation Department's West County Field Services Office.

DRC participants go through a multi-phase program that potentially runs six to nine months. The program includes frequent reporting to the center where participants are placed on different treatment levels and training based on a risk and needs assessment tool. DRC staff monitor individuals closely with daily check-ins, ongoing drug and alcohol testing, and intensive case management. DRC programs are rooted in consistent delivery of programming, immediate response for rewards or sanctions, and other evidence-based principles proven to change criminal behavior. DRCs help individuals gain structure, learn stability, modify the way they think and behave, and develop new life skills.

There were 4,065 entrants served by the DRC through June 30, 2025. During FY 2024-25, 315 referrals resulted in 191 enrollments of which, 87% were classified as high risk. There were 209 total exits from the DRCs; 77 were satisfactory and 36 were for other reasons or considered "no fault."

DRC Services

All participants are assessed by a DRC case manager at entry, receive services based on their assessed risk/needs and are held accountable for their behaviors through specific measures in the chart below.

Services	Assessments/Accountability Measures
Development of a Behavior Change Plan	Orientation & Intake Assessment using LSI Risk Assessment
Life skills & Cognitive Behavioral Therapy (Moral Reconation Therapy)	Daily attendance, participation in individual and group counseling, progress reports & communication with assigned DPO
Substance Abuse Counseling	On-site random alcohol & drug testing, individual and group sessions, progress reports & communication with assigned DPO
Anger Management Counseling	Group sessions, attendance, periodic evaluation and communication with assigned DPO
Parenting & Family Skills Training	Group sessions, attendance, periodic evaluation and communication with assigned DPO, and family nights
Job Readiness & Employee Assistance	Assistance with job preparation and placement monitored by Education & Employment Coordinator
Education Services	Access to educational computer lab, assistance and monitoring by Education & Employment Coordinator
Community Connections	Getting Connected computer application, attendance at Community Connections meetings monitored by case manager & communication with assigned DPO
Restorative Justice Honors Group	Participation and attendance monitored by coordinator & certificate of completion
Reintegration & Aftercare	Aftercare case plan, weekly check-ins, and 1:1 meetings

In March 2020, the Santa Ana and Westminster DRCs closed for in-person services. All check-ins, counseling and treatment sessions were delivered to participants by telephone. The DRCs reopened in phases in June 2020 to slowly reintroduce in-person services while keeping clients and staff safe and healthy.

Phase 1 of reopening began in June 2020. Clients only showed up in person for intake and assessment while all other services were delivered by telephone. Phase 2 started in April 2021 where clients were allowed to meet one-on-one with their case manager in-person. In Phase 3 (beginning May 2021), the DRCs opened group sessions to in-person attendance. These groups were smaller in number to comply with social distancing protocols. As of May 2022, both DRCs were in Phase 4 of reopening. In Phase 4, all breathalyzer/urinalysis services and in-person check-ins resumed. Both sites are now fully open for in-person services but still provide virtual services for selected individuals. In February 2024, the DRC began servicing Transitional Aged Youth (TAY) clients under juvenile supervision and individuals on pretrial. Additionally, they expanded programming by offering a Moral Reconation Therapy (MRT) pilot program at the North County Field Service Office (NCF SO) once a week for a select group of clients. MRT is an evidence-based practice that helps foster moral development in treatment-resistant individuals. The goal of probation leadership is to replicate this program at other probation field offices for a larger number of clients.

SHERIFF-CORONER DEPARTMENT

The Orange County Sheriff-Coroner's Department (OCSD) is a large multi-faceted law enforcement agency comprised of five Command areas including the Custody Operations and Court Services. This Command includes the management of the Orange County jail system that processes over 45,000 bookings in FY 2024-25.

OCSD operates four jail facilities in the County with a total bed capacity of 6,823 beds as follows:

- Intake Release Center (IRC) with a capacity of 818 beds.
- Theo Lacy Facility with a capacity of 3,326 beds.
- Central Men's Jail with a capacity of 1,425 beds.
- Central Women's Jail with a capacity of 358 beds.
- James A. Musick Facility with a capacity of 896 beds.

In 2012, the State, by way of AB 900, created a competitive grant source for expansion and/or construction of new jail facilities. OCSD was awarded a \$100 million grant to fund a 512-bed stand-alone expansion project at the James A. Musick Facility. The project included site improvements to support the construction of inmate housing and spaces for administration, intake and reception, visitation, kitchen services, medical/dental services, employee locker rooms and break rooms, hardscaping, landscaping, security systems, and utilities. OCSD also received an \$80 million grant via SB 1022 to fund for an additional 384 housing and rehabilitation beds and a warehouse/maintenance building. These two projects received a Notice of Completion on July 10, 2024 and the facility was populated on December 10, 2024.

County Jail Population

Approximately 31% of the individuals housed in the County jail facilities are serving out their sentence while 69% are awaiting trial or sanctioned. Of those sentenced, an average of 72% were convicted of a felony and 28% of a misdemeanor crime.

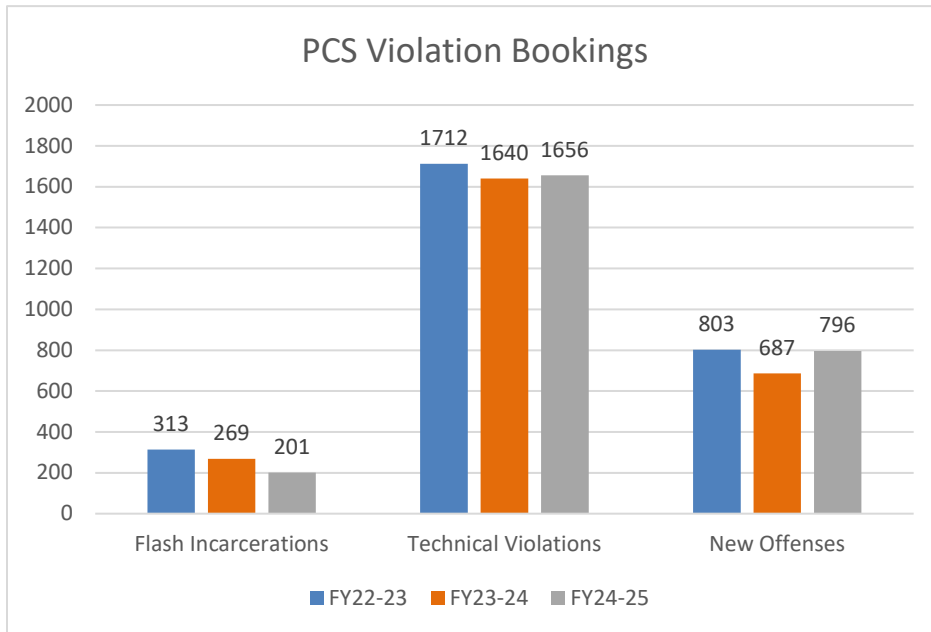
The inmate population in the County's four jails that pertain to the 2011 Public Safety Realignment includes individuals completing their sentence awaiting supervision (local custody/MS) per PC 1170(h), PCS individuals serving less than 180 days, parole violators serving less than 180 days, and individuals sanctioned with a flash incarceration serving 10 days or less.

Local Custody: MS Population

During FY 2024-25, there were approximately 2,711 MS individuals booked with an average stay of 151 days and an additional 1,100 new commitments sentenced to serve their sentences in the Orange County Jail system. This represents the largest portion of OCSD's realigned population and has remained consistent.

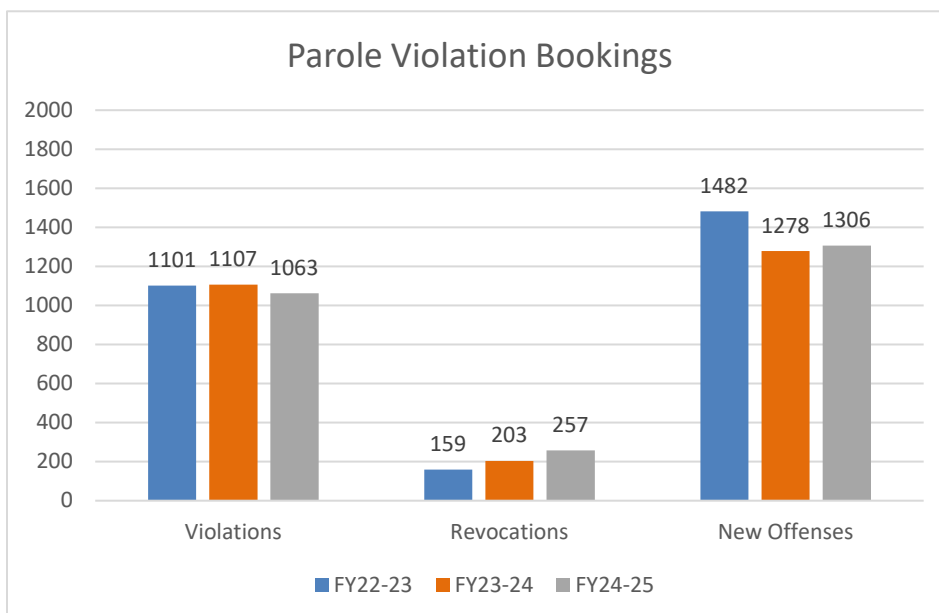
PCS Population

During the same reporting period, an estimated 2,653 PCS violators were booked with an average length of stay of 51 days, a 2% decrease (57 violators) from FY 2023-24. Of this amount, 201 were flash incarcerations, 1,656 were revocations for technical violations, and 796 were revocations for a new charge.



Parole Violations

There were 2,626 bookings related to parole violations reported in FY 2024-25, an increase of 38 (1%) from prior year. Of this amount, 1,063 were for violations, 257 were for revocations, and another 1,306 were for new offenses.



In-Custody Programs

Inmate Classes

OCSD offers a host of classes and programs for inmates taught by Inmate Services staff, other County agencies, community and religious organizations, and educational and vocational partners.

Educational	Vocational	Substance Abuse	Life Skills	Reentry
•Academic Skills •GED/HiSet •Money Matters •WIN Tutoring •English as a Second Language •Creative Writing	•Introduction to Software Applications •Institutional Food Preparation •Virtual Reality Headset •How to Build a Home Business	•AA Study Group •Alcoholics Anonymous Panels •Narcotics Anonymous Panels •Substance Abuse Class	•Anger Management •Back on Track •Bible Study •Discipling •Faith Based Parenting •Healthy Families •Malachi Men •Personal Empowerment Program •Positive Parenting •Women of Purpose •Workforce Preparation	•College Counseling •Great Escape •Probation 101 •Assessments •Discharge Planning •Mentoring Programs •Medi-Cal Enrollment •Thinking for a Change •PIVOT - Peer Mentoring

In addition, inmates have access to religious services, counseling, and bible study as well as mentoring for reentry.

Intensive Therapeutic Programming:

All-In Program

This is an intensive program for 15 selected male or female inmates for an 8-week course that addresses all aspects of the person from parenting and coping skills to workforce preparation. This is a multi-partner collaboration led by OCSD that also includes Probation, the Public Defender's Office, and a community provider.

Transitional Age Youth (TAY) Program

TAY is an intensive open-ended program where participants meet Monday through Friday, twice a day to engage in groups aimed at increasing social skills, problem-solving skills, and safe and healthy coping skills. The target population for this program is high risk to reoffend inmates who are between the ages of 18-25.

Housing Unit for Military Veterans HUMV

Open ended cognitive based curriculum designed specifically for veterans housed in the jail. Individual case management, guest speakers and post release services are also key components to this program.

Pride Program

Provides in-custody programming toGBTQI+ population including substance abuse classes, group therapy, educational services, discharge planning, linkage to community providers, and other services specific to theGBTQI+ population.

Fire Camp Program

OCSD has an established Memorandum of Understanding (MOU) with the California Department of Corrections and Rehabilitation (CDCR) to utilize PC 1170(h) sentenced inmates for state fire crews. Inmates who volunteer for the program undergo extensive training and screening. Successful candidates are subsequently selected to serve their sentence at a designated fire camp and may be considered for hire by the state as employees afterward. OCSD uses this option sparingly, primarily due to cost; however, it continues to be an option.

Community Work Program

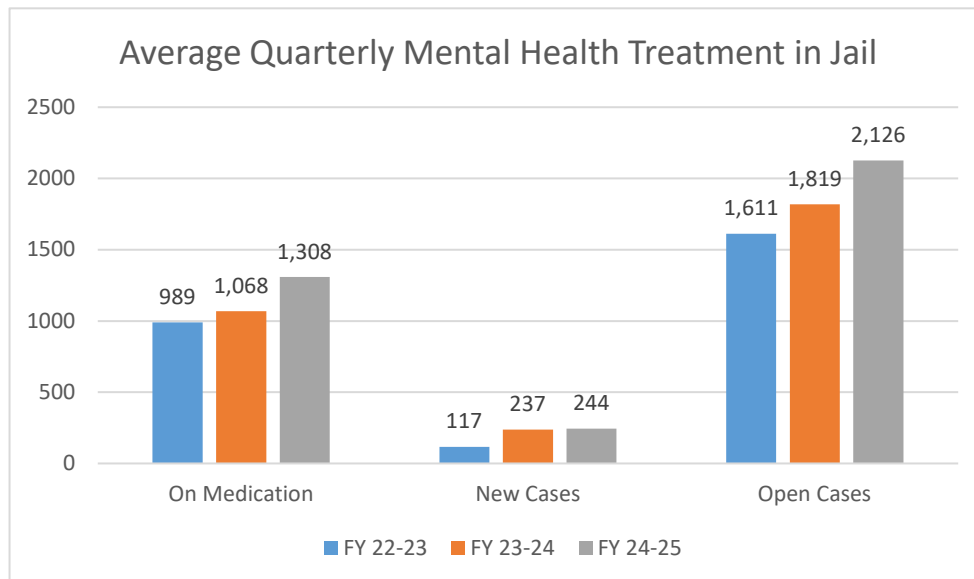
OCSD has used a combination of methods to manage the increase in the inmate population. One notable change has been the expansion of inmates assigned to the Community Work Program (CWP) to include PC 1170(h) offenders. The CWP is an alternative to incarceration that allows sentenced PC 1170(h) offenders to serve their time by working on municipal work crews often providing janitorial or landscaping services at County buildings and parks. The offender is allowed to live at home but must report to a predetermined worksite location as part of a crew. Every workday completed is considered one day of service towards the offender's sentence. Failure to follow the stringent rules (curfew, avoiding substance abuse, etc.) results in a return to custody where he/she will serve the remainder of his/her sentence.

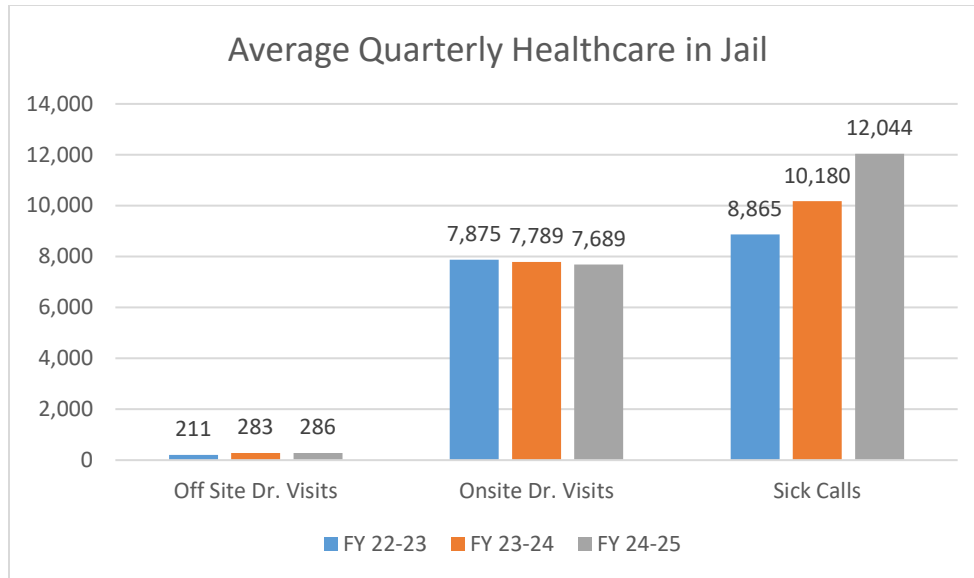
OCSD screens inmates for suitability and has the discretion to add or remove the offender from the program at any time. OCSD has dedicated resources to conduct welfare and compliance checks on PC 1170(h) inmates serving time on the CWP. This includes work site and home inspection checks. Since the inception of Prop 47, the number of eligible offenders has declined dramatically. Nevertheless, the program is still relevant and continues to be a successful population management tool as well as an opportunity for offenders to assimilate into the community while under strict supervision.

CORRECTIONAL HEALTH SERVICES

The Orange County Health Care Agency's (HCA) Correctional Health Services (CHS) Division provides the medical, dental, mental health and substance use treatments to those individuals incarcerated at a County jail facility. Services are performed at a community standard of care on a 24-hour, 7-days a week basis.

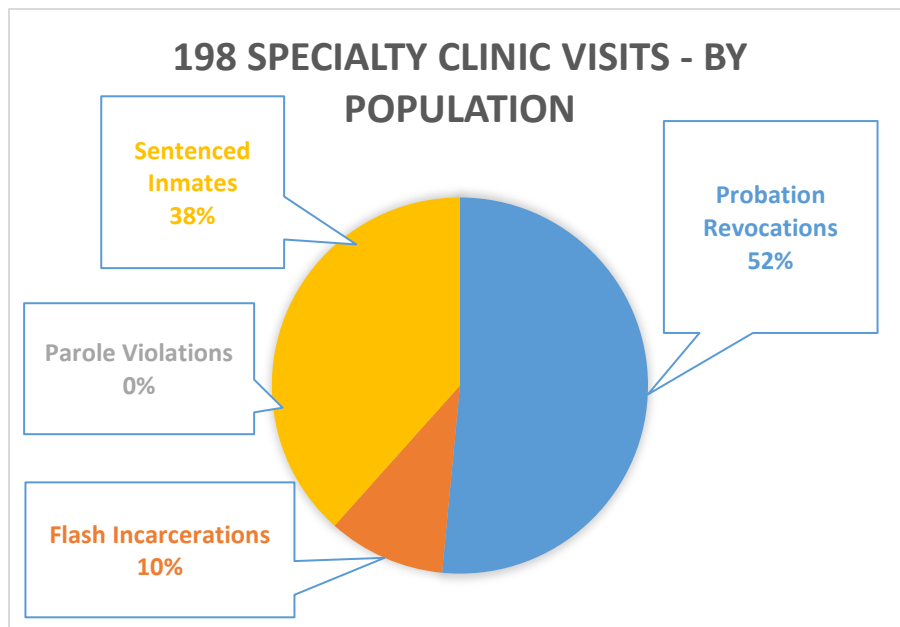
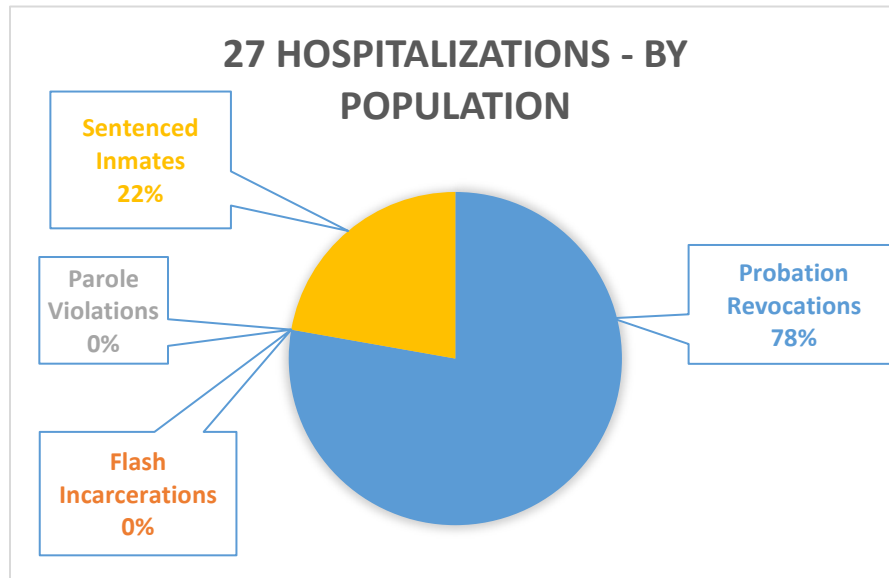
Upon intake into the County jail facility, CHS triages and screens the individuals to determine their medical, mental health, and dental needs and identify subsequent treatment and medication plans. In FY 2023-24, for all in-custody patients there was a quarterly average of 2,126 open cases for mental health treatments, an average of 1,308 patients on psychotropic medication, and an average of 244 new mental health cases added each quarter. In addition, there was a quarterly average of 12,044 medical sick calls, an average of 7,689 on-site doctor visits, and a quarterly average of 286 offsite doctor visits for the year.





All primary care physician services are provided within the jail; however, when an inmate needs specialty services, they are transported to specialty medical clinics off-site. Currently, there are over 30 specialty clinic services available.

For the population in the County jails per the AB 109 legislation, during the same reporting period, there were a total of 40 emergency room visits, 27 hospitalizations, and 198 visits to specialty clinics, such as for orthopedics, radiology, dialysis, or cardiology.



ORANGE COUNTY DISTRICT ATTORNEY'S OFFICE

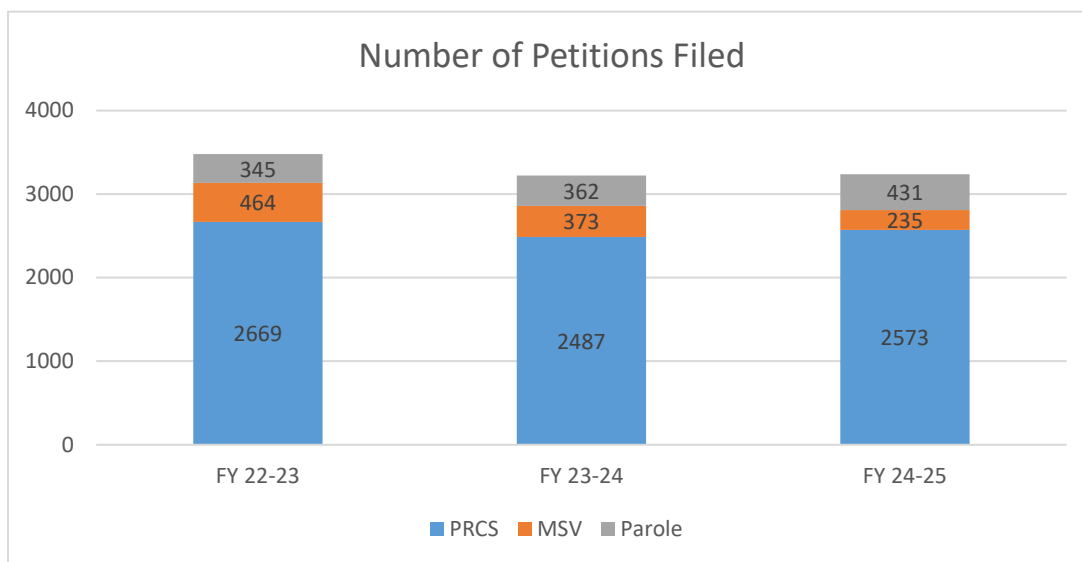
The Orange County District Attorney's (OCDA) Office is the chief prosecuting agency for the County and has the responsibility to enhance public safety and welfare and create a sense of security in the community through the vigorous enforcement of criminal and civil law. OCDA is responsible for the prosecution of PCS and MS violators as well as parole violators.

Within the department, there are two dedicated attorney units that review new cases, PCS, MS and Parole violations and make assessments in terms of program eligibility and/or case dispositions. The AB109 court attorneys and the Recidivism Reduction Unit of the OCDA's office are fully engaged in to represent the interests of the public in court. The attorneys are highly trained in working with the AB109 population and understand the needs and challenges presented in these cases. They strive to strike a proper balance between treatment/rehabilitation and accountability in terms of the ultimate disposition in a case. When cases do not resolve with an agreed upon disposition, prosecutors on these teams will participate in live hearings, often presenting witnesses and documentary evidence to prove the new law or other PCS, MS or parole violation. OCDA works with all stakeholders, including Probation, CDCR and local law enforcement entities to ensure that the laws of this state are being enforced, offenders are complying with the terms and conditions of their release and ultimately, that the community is protected. OCDA also works collaboratively with the Orange County Public Defender's Office to ensure that our collaborative courts are successful and those admitted into those programs and supported to the fullest extent.

The OCDA Mental Health and Recidivism Reduction Unit (MH/RRU) is responsible for prosecuting select cases impacted by some of the most pressing issues in society, such as mental illness, homelessness, addiction and trauma stemming from military service. Through its participation in various collaborative or "problem solving" courts, MH/RRU seeks to facilitate an individual's chance for success through coordinated services and support, all while prioritizing public safety. Participants are served through a collaborative effort between the court, the offices of the District Attorney and Public Defender, OC Probation, the Health Care Agency and its contracted treatment providers, and Veteran's Affairs. Collaborative Courts are typically 18-month to 2-year programs that involve frequent court appearances, regular drug and alcohol testing, meetings with the support teams and direct access to specialized services. Such services include mental health and psychiatric care, drug and alcohol abuse counseling, family counseling, residential treatment if appropriate, medical care, employment counseling, job skills and training, and assistance with obtaining disability benefits and housing. An individual on a current grant of AB 109 supervision who is charged with a new criminal offense may be considered for a collaborative court for the new violation if appropriate. Collaborative Courts include:

- “Whatever it Takes” Court is for criminal offenders who are high risk for criminal re-offense with higher needs, and are unhoused or at risk for homelessness. Participants have been diagnosed with a chronic or persistent illness and substance use disorder.
- “Opportunity Court” and “Recovery Court” are similar in that they are designed for criminal offenders who are medium to high risk for re-offense, and who typically have housing. Participants have been diagnosed with a chronic or persistent illness. They may also have co-occurring substance abuse issues.
- “Assisted Intervention Court” is a program for criminal offenders who suffer from a chronic or persistent mental health disorder but who are at lower risk for criminal re-offense. The program was created to meet the mental health needs of individuals who, without intervention, traditionally would remain in custody for weeks or months without receiving any treatment.
- “Drug Court” provides an alternative to traditional criminal justice prosecution for drug-related offenses. Participants include severely addicted offenders who are at high risk for re-offending and most in need of intensive treatment and supportive services.
- Modeled after Drug Court, “DUI Court” seeks to address crimes where addiction is at the foundation. DUI Court admits repeat DUI offenders who are ready for change with the goal of helping them achieve sobriety while simultaneously reducing the risk of danger to the public.
- “Veterans Treatment Court” provides support services and therapeutic alternatives to jail or prison for military veterans convicted of a criminal offense who can show that they are struggling with addiction, sexual trauma, Post Traumatic Stress Disorder (“PTSD”) or other serious mental illness or psychological problem.
- “Homeless Outreach Court (HOC)” targets a segment of the population that characteristically has no means for making reparations to the criminal justice system for minor offenses, low level misdemeanors, and infraction violations. The objective of HOC is to offer these individuals an opportunity to resolve outstanding criminal cases by earning a reduction or suspension of fines/fees or a dismissal of their case(s) by participating in treatment programs rather than paying full fines/fees and/or serving time in custody. HOC is also an integral component of the county’s Same Day Solutions Fair (SDSF). The fair is designed to bring Public Assistance Benefits, Behavioral Health and other wrap-around services and low-level criminal court services (through HOC) together in one location with the goal of facilitating a path forward for individuals facing various challenges.

In FY 2024-25, OCDA prosecuted over 2,573 petitions for PCS population, 235 for MS population and another 431 for parole violations.



The 3,239 petitions filed in FY 2024-25 pertained to a total of 1,334 different defendants. Of the 1,334 defendants, 1,084 (81%) were repeat offenders, having received at least one prior petition: 638 defendants (48%) had at least five prior petitions and 330 (25%) had more than 10 prior petitions.

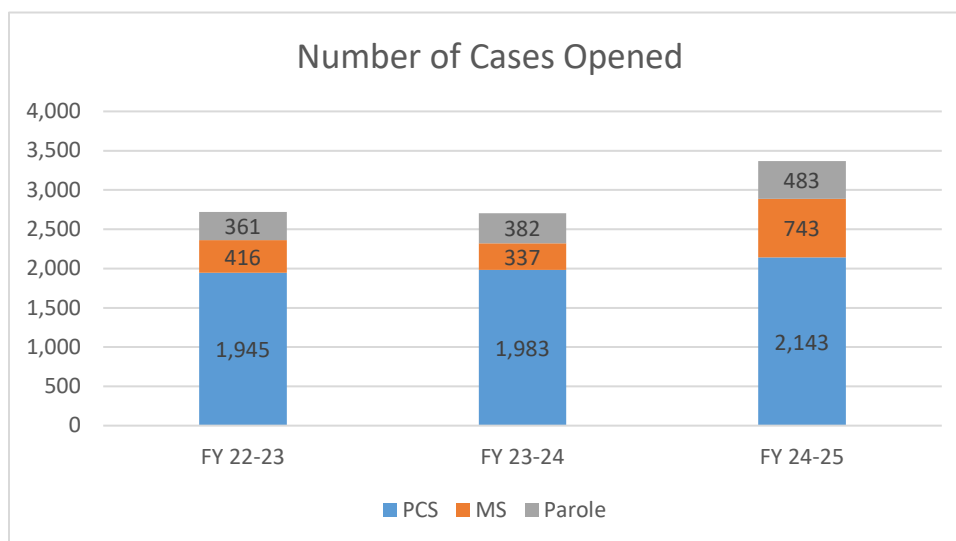
# of Prior Petitions	0	1	2	3	4	5	6-10	11-15	15 +
# Defendants the Year	250	167	100	107	72	73	235	157	173

Additionally, in FY 2024-25, OCDA filed 6,388 new criminal cases against a total of 3,151 different defendants who are currently or previously on AB 109 supervision. Narcotic sales, auto theft, and weapon charges remain the most common felony charges by an AB 109 defendant.

ORANGE COUNTY PUBLIC DEFENDER'S OFFICE

The Orange County Public Defender's (OCPD) Office provides high-quality representation to individuals who are unable to afford a private attorney and who are in need of legal representation in criminal or mental health cases. OCPD provides legal services to indigent adults accused of felony or misdemeanor criminal violations. These legal services include keeping clients informed of the status of their cases, providing legal representation at contested and non-contested hearings, and providing reentry services to incarcerated and recently released clients to assist them in their successful completion of probation and reintegration back into the community.

The 2011 Public Safety Realignment has steadily increased OCPD's workload. In FY 2024-25, the number of cases has significantly increased. OCPD opened 3,369 cases between the MS, PCS, and parole populations and made over 5,278 court appearances.



In response to the increased workload presented by the 2011 Realignment legislation, OCPD has expanded and diversified the types of services provided to clients. OCPD continues to emphasize the development and presentation of individualized, alternative sentencing plans to the court as potential options to incarceration. For incarcerated clients, OCPD is actively involved in ensuring the client's successful reintegration back into the community and collaborates with other County partners on a weekly basis at Probation's Day Reporting Centers. OCPD assists in the coordination of services with the Probation Department, Health Care Agency, California's Employment Development Department, and other community-based partners on behalf of the clients.

In addition, OCPD also continues to maximize relief for clients by making the most of the September 2017 Legislation, AB 1115, which expanded expungement relief for OCPD's

clients. The statute permits clients previously sentenced to state prison to receive an expungement if their felony would have qualified for sentencing to county jail pursuant to subdivision (h) of Penal Code Section 1170 under the 2011 Realignment Legislation. The expungement process permits these individuals to have their guilty convictions withdrawn and dismissed, which releases them from penalties and disabilities that would otherwise prevent them from acquiring employment.

OCPD attorneys and paralegals collaborate with community organizations and community supervision to provide on-site legal advice on how to take advantage of motions and petitions offered within our Clean Slate Program. These petitions include: Penal Code 1203.4 motions requesting felony and misdemeanor convictions be set aside and dismissed from the client's record; petitions for Certification of Rehabilitation requesting a full pardon from the Governor; petitions to dismiss and seal convictions related to loitering with the intent to commit prostitution, pursuant to Senate Bill 357; and petitions to terminate sex offender registration, pursuant to Senate Bill 384.

OCPD attorneys and paralegals provide weekly on-site assistance at Project Kinship, and paralegals provide assistance three times a month at different parole and probation day reporting centers within the county. OCPD expects the number of expungement petitions filed to continue to increase while also continuing efforts to obtain post-conviction relief for clients. OCPD has filed thousands of petitions for resentencing or applications for reclassification, allowing low-level, non-violent offenders to get a second chance, and saving taxpayers millions of dollars.

Reentry Services for Clients

OCPD collaborates with the County's public protection partners, Probation Department, Sheriff-Coroner's Department, the California Department of Corrections and Rehabilitation, Health Care Agency, and the District Attorney's Office, to provide coordinated reentry services for OCPD's clients.

OCPD employs in-house Recidivism Reduction Advisors (RRA) trained in social work to support clients. RRAs work with clients who may need more intensive case management in order to successfully navigate reentry services. Since the commencement of the pandemic, the need for more intensive case management has increased. In response, RRAs have increased services to meet the needs of clients. RRAs collaborate with other county partners to meet the specific needs of individual clients increasing their opportunity for success.

OCPD has staff dedicated to assist client reentry into the community by assisting with the following:

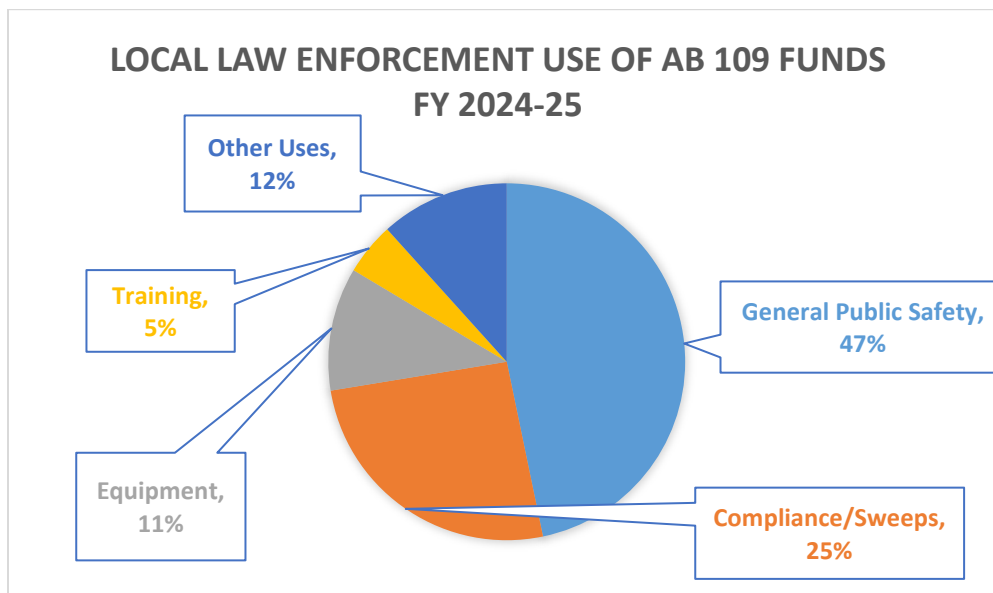
- Completing a comprehensive interview to obtain a life history and ensuring client's needs are accurately assessed.
- Helping obtain government documents, including birth certificates, driver's licenses, consular documents for immigration purposes, reduced-fee identity cards, passports, social security cards, and more.
- Conducting daily visits to the jail, helping in-custody client's transition into the community by discussing housing needs, employment opportunities, as well as substance abuse and mental health needs. Staff also visit drug treatment programs to provide monthly on-site services.
- Ensuring clients have proper medical care via SSI/SSDI applications.
- Working with "Project Kinship," a non-profit organization helping to ensure Medi-Cal, General Relief, and food stamp benefits for in-custody clients. Project Kinship representatives accompany staff on client visits and provide guidance in submitting Medi-Cal applications and other forms of assistance to clients prior to their release from custody.
- Obtaining food stamps, Cash Aid, Cal-Works, Medi-Cal, and bus passes for clients.
- Coordinating drug treatment and rehabilitation programs, mental health resources, and dental and vision benefits.
- Referring clients to specialized services such as Legal Aid, Child Support, and Family Law.
- Helping clients enroll in programs for family reunification services.
- Collaborating with the Division of Adult Parole Operations of the California Department of Corrections and Rehabilitation. Dedicated staff also attend monthly meetings held by Parole for recently released parolees.
- Locating and assisting OCPD's clients with housing.
- Helping clients locate educational opportunities, professional licensing or vocational schools.
- Locating transitional housing, treatment, and military records for veteran clients.
- Providing clothing and hygiene kits.
- Attending resource fairs and networking with other providers to ensure that clients have the most current, up-to-date program and resource access.

OCPD provides referrals to various resources that enable clients to obtain assistance for their basic needs including food, clothing, and shelter. Housing, particularly transitional housing, and employment, continue to be the biggest obstacles for client success on supervision.

LOCAL LAW ENFORCEMENT AGENCIES

Local Law Enforcement (LLE) agencies continue to progress to meet the public safety needs of the community. As each city's needs vary, the funding for the LLE's is allocated per direction of the OCCCP and used to maintain public safety. The following highlights the investments made in the local communities:

- Staffing costs for PCS-related operations, such as compliance checks, sweeps, warrant services, and surveillance operations. (26%)
- Front line law enforcement costs, including staffing, operational costs, and general overtime expenses involved with public safety enforcement and investigations. (46%)
- Purchases of equipment to enhance or maintain public safety, such as an armored rescue vehicle, surveillance equipment, or protective gear and entry tools. (11%)
- Training for peace officers on advanced criminal activities, such as gang activity, and for public safety officials, including law enforcement personnel, specific for the Homeless Liaison Officer program. (5%)
- Costs associated with specialized programs such as: (12%)
 - Mapping/crime analysis software to systematically monitor activities of potential offenders and dangers or hazards posed by AB 109 early-released individuals.
 - Automated License Plate Reader (ALPR) program.
 - Dedicated staff for crime analysis or monitoring AB 109 offenders.



BEHAVIORAL HEALTH SERVICES

The Orange County Health Care Agency (HCA) Behavioral Health Services (BHS) division provides mental health (MH) and substance use disorder (SUD) services for the County and strives to provide the right type of treatment, at the right place, by the right person(s)/program(s), to help individuals achieve and maintain the highest quality of health and wellness.

As such, BHS developed a continuum of treatment services comprised of many programs, both County-operated and contracted. These programs are available to residents in Orange County, including AB 109 individuals identified with untreated MH and/or SUD. Access to services is facilitated by the use of AB 109 Screeners located in Anaheim, Santa Ana, Laguna Hills, and Westminster OC Probation offices.

Upon release, individuals meeting criteria for AB 109 meet with a Deputy Probation Officer. Individuals with behavioral health issues are referred to a BHS AB 109 Screener, who assesses and identifies the most appropriate level of care required and facilitates linkage. Behavioral health programs are voluntary and designed to provide community services and support to address behavioral health issues and reduce recidivism. AB 109 clients have a wide variety of services available to them, based on their individual needs. Services include behavioral health assessments, outpatient treatment (e.g., medications, individual/group therapy), case management, crisis intervention, clinically managed withdrawal management, narcotic replacement therapy, residential treatment, recovery residences, Medications for Addiction Treatment, referral, and linkage to community resources and Full-Service Partnership (FSP). AB 109 clients with serious mental illness are primarily treated at the AB 109 Adult and Older Adult Mental Health Santa Ana Clinic but can be seen at other outpatient mental health clinic locations. AB 109 clients with mild/moderate mental health issues needing bridge psychiatric services are referred to a psychiatrist at the AB 109 Santa Ana Clinic for medication evaluation and treatment.

Current Services Provided

During FY 2024-25, there were 929 referrals received from the Probation Department. Of this total, HCA AB 109 Screeners were able to complete 514 assessments. Out of the 514 screenings completed, 456 individuals were referred to behavioral health services. Overall, the linkage rate for services was 78%. The table below summarizes the number of behavioral health referrals that AB 109 Screeners made and the number of admissions during same reporting period. For cells that only have asterisks, specific values are not shown to protect the confidentiality of the individuals summarized in the data, per the DHCS Data De-identification Guidelines. As indicated below, there were several instances where the number of admissions exceeded the number of referrals, which was due to individuals self-referring to the service and identifying as AB 109 clients after the fact.

Behavioral Health Referral and Admission FY 2024-25			
Services	Referral	Admission	Percentage Admitted⁴
Outpatient SUD Treatment	258	171	66%
Residential SUD Treatment	33	39	118%
Outpatient Mental Health	*	*	30%
Recovery Residences	20	56	280%
Clinically Managed Withdrawal Management	53	37	70%
Full Service Partnership	28	13	46%
Narcotic Treatment Program/ Medication-Assisted Treatment	22	23	104%
Bridge Psychiatric Services	*	*	50%

During FY 2024-25, AB 109 Screeners remained available onsite at Probation offices to follow up with referrals and coordinate services. Outreach and screening services were provided both telephonically and in person as needed. Staffing remained consistent throughout FY 2024-25 with all four AB 109 screener positions filled.

SUD Program: Updates and Outcomes

During FY 2024-25, HCA continued to utilize the Drug Medi-Cal Organized Delivery System (DMC-ODS) to provide a continuum of care approach for clients needing SUD treatment services. This approach allows clients with Medi-Cal to access services at the appropriate levels of care as determined by their current American Society of Addiction Medicine (ASAM) assessment results. This includes SUD residential, withdrawal management and

⁴ Percentages admitted are based on number of referrals made and admissions during the specified timeframe.

outpatient treatment services. With DMC-ODS, clients are able to move through the system of care with coordination to achieve sustainable recovery.

Under DMC-ODS, clients with insurance or ability to pay are referred to programs that accept those types of payments. All clients with Medi-Cal are referred to Medi-Cal approved providers. HCA recognizes that there are AB 109 clients who do not qualify for Medi-Cal. Those individuals are referred to one of the three County-operated SUD outpatient clinics.

During FY 2024-25, HCA contracted with several contract providers, for a total of seven SUD outpatient contracted providers, with a total of 11 locations within Orange County. These providers offered outpatient treatment and recovery services to AB 109 clients with Medi-Cal. In combination with their current outpatient services, two providers also provided Medications for Opioid Use Disorder (MOUD) and Medications for Alcohol Use Disorder (MAUD). Additionally, there were Narcotic Treatment Programs (NTPs) that provided MOUD services for clients with an opioid disorder. The two NTP providers offered services at five locations in Costa Mesa, Fullerton, Mission Viejo, Stanton, and Santa Ana.

HCA continued to offer additional services such as Peer Mentoring Program, available and accessible to adult and adolescent clients receiving SUD services from SUD County Clinics or SUD Contract Providers. Peers provided additional support to clients with system navigation (e.g., moving through levels of care), referral and linkage to supportive services, and community reintegration. In addition, the In-Custody SUD Treatment program provides SUD services to eligible clients while incarcerated. Clients referred to this program are provided with in-custody SUD treatment (i.e., assessment, individual and group counseling, treatment planning, etc.), a post-release continuing care component and case management services. This program assists in getting clients linked to appropriate treatment (i.e., SUD outpatient and residential services and/or mental health services) upon discharge from jail in hopes to increase overall linkage and improve continuity of care. These services were available to women and men who were incarcerated.

HCA continued to maintain a centralized process for assessment and authorization of residential treatment through the Authorization for Residential Treatment (ART) Team. This team is responsible for providing assessment, authorization, and referral to residential treatment. The team works in collaboration with SUD outpatient and residential providers to ensure that clients are placed in a timely manner when residential beds are available and placed on a placement list when there are no beds available. This team can provide services and place clients in residential treatment for Medi-Cal and uninsured clients. Clients requesting outpatient SUD services, such as Intensive Outpatient (IOT), Outpatient Drug Free (ODF), Recovery Services (RS), etc., can be directed to contact OC Links, Beneficiary Access Line (BAL) or walk into any of the County SUD and MH Clinics for an appointment for assessment. This process allows the County

to be able to manage the residential placement list, when applicable, and refer clients to the first available residential provider in a timely manner.

During FY 2024-25, HCA conducted solicitations for providers to operate a sobering center, and three SUD Residential and Withdrawal Management treatment programs (one for adult males and females, one for adolescent males and females, and one for pregnant or parenting females) out of the new behavioral health campus under construction in Irvine. These providers have been selected, and services are estimated to start between the end of quarter 2 and into quarter 3 of the 25-26 fiscal year. There are currently 10 providers with 11 sites that provide residential treatment to adults. There are 9 providers with 10 sites that provide clinically managed withdrawal management services. An occupancy of up to 319 residential treatment beds are available. For withdrawal management, up to 82 beds are available.

During FY 2024-25, HCA contracted with seven providers to provide recovery residence services. Two providers also offered perinatal recovery residence housing. Recovery residences provide excellent opportunities for clients to continue their recovery through outpatient services, develop healthy socialization, secure employment, and save money to move out.

The table below shows the treatment completion rates for SUD residential treatment, detox/withdrawal management and outpatient (County and contracted) treatment during FY 2024-25.

SUD Treatment Completion Rates⁵			
FY 2024-25			
	Discharges	Completed Treatment Goals	Completion Rate
Residential Treatment	38	23	61%
Withdrawal Management	40	34	85%
Outpatient Treatment	*	*	29%

** Per DHCS data deidentification guidelines, values are not reported to protect the confidentiality of the individuals summarized in the data.*

Mental Health Program: Updates and Outcomes

County-Contracted Full Service Partnership Program: Opportunity Knocks

Opportunity Knocks is a Full Service Partnership (FSP) program that serves AB 109 clients who need intensive services by working with the Orange County jails, community outreach team and OC Probation to provide a wide range of recovery and rehabilitation-focused services to adults who have a serious mental illness and are homeless or at risk

⁵ Source: CalOMS and the HCA IRIS for AB 109 Special Cohort.

of homelessness, and who are involved in the criminal justice system. The program provides intensive outpatient services including assessments; rehabilitation services; case management; individual and group therapy; substance use counseling and groups; 24/7 on-call response; medication support; medication education groups; skill-developing groups; educational and vocational support; housing support; benefits acquisition; linkage and support to meet with primary care providers, dentists and medical specialists as needed; and linkage to other community-based resources as necessary. These services are provided in an effort to help reduce the severity of their mental illness, increase management of their symptoms, and work towards recovery and successful reintegration into society.

The program has a multi-disciplinary team that includes a psychiatrist, a psychiatric nurse practitioner, licensed psychiatric technician/licensed vocational nurse, therapists, substance use counselor, personal service coordinators, outreach & engagement specialists, education & employment specialist, benefits specialist, housing specialist, and peer support staff. Opportunity Knocks FSP provides comprehensive, community-based interventions and linguistically and culturally competent services that promote well-being and resilience in those living with serious mental illness.

This fiscal year, in addition to continuing to coordinate with HCA AB 109 Screeners, probation officers, and jail and case managers to increase enrollment in the program, Opportunity Knocks focused on supporting members in completing AB 109 probation and sustaining the progress that they have made while enrolled in AB 109. The program coordinated with and worked conjointly with residential treatment providers, outpatient substance use programs, and other service providers (e.g., sober living facilities, 12-step programs, detox centers) in order to address additional co-occurring needs of our AB 109 clients.

Opportunity Knocks FSP uses state-mandated data fields to evaluate the effectiveness of the “whatever it takes” model in supporting the wellness, recovery and safety of its FSP members. Program targets are that at least 80% of FSP members served will remain safely in the community and not require psychiatric hospitalization, remain out of custody, not be arrested and/or remain in shelter/housing (e.g., not experience unsheltered homelessness). Opportunity Knocks served 32 AB109 clients during FY 2024-25, with 31 clients who had complete data available for analysis. As shown in the table below, Opportunity Knocks AB109 met all program targets.

Outcomes of MH Clients – AB 109 Opportunity Knocks FSP FY 2024-25	
	%
Did Not Require Psychiatric Hospitalization	> 80%
Remained Out of Custody	> 80%
Was Not Arrested	> 80%
Did Not Experience Unsheltered Homelessness	> 80%

** Per DHCS data deidentification guidelines, exact percentages are not reported to protect the confidentiality of the individuals summarized in the data.*

Additional Outcomes: Both SUD and MH Clients

During FY 2024-25, fewer than 11 AB 109 SUD clients completed the Self-Harm Inventory (SHI) and Criminal Justice Scale (CJS) at intake and during treatment. The SHI examines how frequently clients participate in self-harming behaviors. The CJS measures hostility and risk-taking behaviors. Due to the low number of clients who completed measures, outcomes cannot be reliably calculated. HCA will work with program to increase measure completion, monitor outcome rates as the number of clients assessed increases, and support the implementation of strategies to improve program performance as needed.

ORANGE COUNTY SUPERIOR COURT

The Orange County Superior Court is responsible for conducting hearings related to:

- Post-Release Community Supervision (PCS)
- Mandatory Supervision (MS)
- Parole Revocations

When a supervising agency files a petition to revoke supervision or issue a warrant, the Court accepts and files the matter for action. The Court sets hearing dates within the prescribed timeframes unless time is waived, or good cause is established. At such hearings, the Court provides a hearing officer, a courtroom, interpreter services as necessary, and maintains an official record of the proceedings. The Court further complies with reporting requirements to local and state agencies.

COUNTY & COMMUNITY PARTNER ORGANIZATIONS

In addition to the programs and services described, other County and community partners provide supportive services that include housing assistance, workforce preparation, and basic needs and support services.

Orange County Community Resources Department

Within the Orange County Community Resources (OCCR) Department, the OC Community Services and the OC Housing & Homeless Services Divisions focus on linking eligible individuals to safe, affordable housing and shelters and provides comprehensive employment assistance and development services with the goal to help them achieve self-sufficiency.

Social Services Agency

A significant responsibility of the Social Services Agency (SSA) is to determine the eligibility of individuals for Public Assistance Programs, such as CalFresh and Medi-Cal, to facilitate stability and self-sufficiency. In addition, SSA processes all reinstatements of benefits and continues to foster collaborations between programs and outreach efforts.